

## Message Text

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PAGE 01 BANGKO 26252 111324Z  
ACTION HA-05

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STADIS////////////////////////////////

FOR HA - BROH-KAHN

EO 11652: NA  
TAGS: SREF  
SUBJ: LRP, CAT I QUALIFICATIONS  
REF A. STATE 152208 B. BANGKOK MEMO OF 28 AUGUST 1978

1. SUMMARY: LRP PROCEDURES, IN GENERAL ALLOW QUALIFIED REFUGEES WHO MEET THE CRITERIA AND WHO HAVE BEEN IN THAI CAMPS LONGEST TO HAVE A CHANCE AT PAROLE. IT SEEMS UNFAIR TO US THAT REFUGEES WHO WERE PREVIOUSLY NOT QUALIFIED SHOULD HAVE A TIME ADVANTAGE AS SOON AS THEY HAVE A RELATIVE WHO REACHES THE U.S. WE PROPOSE THAT A CAT I REFUGEE WOULD BE ELIGIBLE FOR INS INTERVIEW APPROXIMATELY ONE YEAR FROM DATE OF ARRIVAL OF THE ANCHOR IN THE U.S. AS IS THE CASE FOR NEWLY ARRIVING CAT I AND ALL CAT II AND III REFUGEES. END SUMMARY.

2. CAT I REFUGEES FALL INTO TWO CLASSES; A) THOSE ARRIVING IN THAILAND AFTER THE DEPARTURE TO THE U.S. OF THEIR ANCHOR, AND B) THOSE WHO WERE IN A CAMP WITH THEIR RELATIVE PRIOR TO THAT RELATIVE'S DEPARTURE FOR THE U.S.

3. IN THE FIRST INSTANCE, NEWLY ARRIVED CAT I REFUGEES  
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WILL AUTOMATICALLY HAVE A MINIMUM OF A 12-MONTH WAIT FOR INS INTERVIEW SO THAT THEY "WILL BE CONSIDERED IN ROUGH PRIORITY OF THE TIME THEY HAVE BEEN IN REFUGEE STATUS" (REF A, PARA 4) ALONG WITH CAT II AND III REFUGEES WHO HAVE ARRIVED IN THAILAND IN THE SAME TIME FRAME. THUS, VIRTUALLY ALL REFUGEES WILL HAVE THE SAME MINIMUM WAITING PERIOD OF 12 MONTHS.

4. THE SECOND TYPE OF CAT I CASE (I.E. NEWLY CREATED CAT I'S IN THE CAMPS) ARE FREQUENTLY LARGE EXTENDED FAMILIES, ON BOTH P.A. AND SPOUSE SIDE, WHERE ONLY A SMALL SEGMENT OF THE GROUP INITIALLY QUALIFIES FOR PAROLE, FOR EXAMPLE, AS CAT III. WHEN THIS CAT III FAMILY TRAVELS TO THE U.S., THEY START A CHAIN REACTION PULLING IN THE BALANCE OF THEIR RELATIVES, SUCH AS MARRIED SIBLINGS AND IN-LAWS. NOTE THAT THE IMMEDIATE RELATIVES OF THE ORIGINAL P.A. WOULD HAVE TRAVELLED WITH HIM/HER AS ACCOMPANYING FAMILY MEMBERS (REF A, PARA 6). IN OUR VIEW THE RELATIVES WHO DID NOT QUALIFY TO ACCOMPANYING THE "ANCHOR", ASSUMING THAT THEY WERE ALL IN THE CAMP AT THE SAME TIME, SHOULD NOT BE AFFORDED SPECIAL CAT I STATUS IMMEDIATELY UPON ARRIVAL IN THE U.S. OF THE ANCHOR. WE HOLD STRONGLY TO THIS VIEW BECAUSE THERE ARE STILL MANY CAT III REFUGEES REMAINING WHO DO NOT HAVE ANY RESETTLEMENT OFFER, WHO MEET THE CRITERIA AS SET FORTH IN REF A, AND FOR WHOM NUMBERS REMAIN UNAVAILABLE.

5. HARD FIGURES FOR CAT I'S "CREATED" BY IPP MOVEMENTS FROM JANUARY TO 14 JUNE 1978 ARE NOT AVAILABLE. IN GENERAL, WE DO NOT OPEN A FILE ON A CAT I CASE UNTIL EITHER THE REFUGEE IN CAMP POINTS OUT TO US EITHER THAT HIS FAMILY HAS NOW SWITCHED FROM A PREVIOUS NQ (NOT QUALIFIED) STATUS TO CAT I, OR UNTIL WE RECEIVE AN LIMITED OFFICIAL USE

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AFFIDAVIT OF RELATIONSHIP FROM THE ANCHOR. A BALLPARK ESTIMATE FOR THESE CREATED CAT I'S MIGHT BE ON THE ORDER OF 1000 PEOPLE.

6. IN ADDITION TO THE ABOVE, THE JVA PRESCREENING TEAMS HAVE REGISTERED, BETWEEN MARCH AND AUGUST 1978, ABOUT 1200 POTENTIAL CAT I REFUGEES WHO ARRIVED IN THAILAND POST 11 AUGUST 1978.

7. WE BELIEVE THAT IS WORTH SEEKING INS AGREEMENT TO THE CONCEPT OF A 12-MONTH WAITING PERIOD FOR CAT I REFUGEES AFTER ENTRY OF ANCHOR TO THE U.S. FROM OUR STANDPOINT WE CAN AWAIT A FINAL DECISION ON THIS UNTIL EARLY OCTOBER. IF INS DOES NOT CHANGE ITS VIEW, WE WOULD HAVE A FULL QUARTER'S QUOTA OF 2700 NUMBERS WHICH WOULD PROVIDE SOME LEEWAY TO SHIFT TO THE "INSTANT" CAT I POLICY, IF NEED BE. OUT OF THE 1200 NUMBERS PROPOSED FOR SEPTEMBER 1978 INS INTERVIEWS, FULLY 20 PERCENT ARE ALREADY SET ASIDE FOR CAT I REFUGEES.

8. WE RECOGNIZE THAT THE ABOVE PROCEDURES MAY NOT BE ACCEPTED BY INS BUT HOPE THAT THEY CAN BE PERSUADED TO

AGREE TO A UNIFORM CAT I POLICY AS OUTLINED ABOVE.  
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## Message Attributes

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